| 117th Congress 1st Session S. |
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| To establish a postsecondary student data system. |
| IN THE SENATE OF THE UNITED STATES |
| Mr. Cassidy (for himself, Ms. Warren, Mr. Scott of South Carolina, and Mr. Whitehouse) introduced the following bill; which was read twice and referred to the Committee on |
| A BILL |
| To establish a postsecondary student data system. |
| 1 Be it enacted by the Senate and House of Representa- |
| 2 tives of the United States of America in Congress assembled, |
| 3 SECTION 1. SHORT TITLE. |
| 4 This Act may be cited as the "College Transparency |
| 5 Act''. |
| 6 SEC. 2. POSTSECONDARY STUDENT DATA SYSTEM. |

Section 132 of the Higher Education Act of 1965 (20

(1) by redesignating subsection (l) as subsection

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U.S.C. 1015a) is amended—

(m); and

| 1 | (2) by inserting after subsection (k) the fol- |
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| 2 | lowing: |
| 3 | "(l) Postsecondary Student Data System.— |
| 4 | "(1) In general.— |
| 5 | "(A) ESTABLISHMENT OF SYSTEM.—Not |
| 6 | later than 4 years after the date of enactment |
| 7 | of the College Transparency Act, the Commis- |
| 8 | sioner of the National Center for Education |
| 9 | Statistics (referred to in this subsection as the |
| 10 | 'Commissioner') shall develop and maintain a |
| 11 | secure, privacy-protected postsecondary student- |
| 12 | level data system in order to— |
| 13 | "(i) accurately evaluate student en- |
| 14 | rollment patterns, progression, completion, |
| 15 | and postcollegiate outcomes, and higher |
| 16 | education costs and financial aid; |
| 17 | "(ii) assist with transparency, institu- |
| 18 | tional improvement, and analysis of Fed- |
| 19 | eral aid programs; |
| 20 | "(iii) provide accurate, complete, and |
| 21 | customizable information for students and |
| 22 | families making decisions about postsec- |
| 23 | ondary education; and |
| 24 | "(iv) reduce the reporting burden on |
| 25 | institutions of higher education, in accord- |

| 1 | ance with section 5(b) of the College |
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| 2 | Transparency Act. |
| 3 | "(B) Avoiding duplicated report- |
| 4 | ING.—Notwithstanding any other provision of |
| 5 | this section, to the extent that another provi- |
| 6 | sion of this section requires the same reporting |
| 7 | or collection of data that is required under this |
| 8 | subsection, an institution of higher education, |
| 9 | or the Secretary or Commissioner, may use the |
| 10 | reporting or data required for the postsec- |
| 11 | ondary student data system under this sub- |
| 12 | section to satisfy both requirements. |
| 13 | "(C) Development process.—In devel- |
| 14 | oping the postsecondary student data system |
| 15 | described in this subsection, the Commissioner |
| 16 | shall— |
| 17 | "(i) focus on the needs of— |
| 18 | "(I) users of the data system; |
| 19 | and |
| 20 | "(II) entities, including institu- |
| 21 | tions of higher education, reporting to |
| 22 | the data system; |
| 23 | "(ii) take into consideration, to the |
| 24 | extent practicable— |
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| 1 | "(I) the guidelines outlined in the |
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| 2 | U.S. Web Design Standards main- |
| 3 | tained by the General Services Admin- |
| 4 | istration and the Digital Services |
| 5 | Playbook and TechFAR Handbook for |
| 6 | Procuring Digital Services Using |
| 7 | Agile Processes of the U.S. Digital |
| 8 | Service; and |
| 9 | "(II) the relevant successor docu- |
| 10 | ments or recommendations of such |
| 11 | guidelines; |
| 12 | "(iii) use modern, relevant privacy- |
| 13 | and security-enhancing technology, and en- |
| 14 | hance and update the data system as nec- |
| 15 | essary to carry out the purpose of this sub- |
| 16 | section; |
| 17 | "(iv) ensure data privacy and security |
| 18 | is consistent with any Federal law relating |
| 19 | to privacy or data security, including— |
| 20 | "(I) the requirements of sub- |
| 21 | chapter II of chapter 35 of title 44, |
| 22 | United States Code, specifying secu- |
| 23 | rity categorization under the Federal |
| 24 | Information Processing Standards or |
| | |

| 1 | any relevant successor of such stand- |
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| 2 | ards; |
| 3 | "(II) security requirements that |
| 4 | are consistent with the Federal agency |
| 5 | responsibilities in section 3554 of title |
| 6 | 44, United States Code, or any rel- |
| 7 | evant successor of such responsibil- |
| 8 | ities; and |
| 9 | "(III) security requirements, |
| 10 | guidelines, and controls consistent |
| 11 | with cybersecurity standards and best |
| 12 | practices developed by the National |
| 13 | Institute of Standards and Tech- |
| 14 | nology, including frameworks, con- |
| 15 | sistent with section 2(c) of the Na- |
| 16 | tional Institute of Standards and |
| 17 | Technology Act (15 U.S.C. 272(e)), or |
| 18 | any relevant successor of such frame- |
| 19 | works; |
| 20 | "(v) follow Federal data minimization |
| 21 | practices to ensure only the minimum |
| 22 | amount of data is collected to meet the |
| 23 | system's goals, in accordance with Federal |
| 24 | data minimization standards and guide- |
| | |

| 1 | lines developed by the National Institute of |
|----|---|
| 2 | Standards and Technology; and |
| 3 | "(vi) provide notice to students out- |
| 4 | lining the data included in the system and |
| 5 | how the data are used. |
| 6 | "(2) Data elements.— |
| 7 | "(A) IN GENERAL.—Not later than 4 years |
| 8 | after the date of enactment of the College |
| 9 | Transparency Act, the Commissioner, in con- |
| 10 | sultation with the Postsecondary Student Data |
| 11 | System Advisory Committee established under |
| 12 | subparagraph (B), shall determine— |
| 13 | "(i) the data elements to be included |
| 14 | in the postsecondary student data system, |
| 15 | in accordance with subparagraphs (C) and |
| 16 | (D); and |
| 17 | "(ii) how to include the data elements |
| 18 | required under subparagraph (C), and any |
| 19 | additional data elements selected under |
| 20 | subparagraph (D), in the postsecondary |
| 21 | student data system. |
| 22 | "(B) Postsecondary student data |
| 23 | SYSTEM ADVISORY COMMITTEE.— |
| 24 | "(i) Establishment.—Not later |
| 25 | than 2 years after the date of enactment |

| 1 | of the College Transparency Act, the Com- |
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| 2 | missioner shall establish a Postsecondary |
| 3 | Student Data System Advisory Committee |
| 4 | (referred to in this subsection as the 'Advi- |
| 5 | sory Committee'), whose members shall in- |
| 6 | clude— |
| 7 | "(I) the Chief Privacy Officer of |
| 8 | the Department or an official of the |
| 9 | Department delegated the duties of |
| 10 | overseeing data privacy at the Depart- |
| 11 | ment; |
| 12 | "(II) the Chief Security Officer |
| 13 | of the Department or an official of |
| 14 | the Department delegated the duties |
| 15 | of overseeing data security at the De- |
| 16 | partment; |
| 17 | "(III) representatives of diverse |
| 18 | institutions of higher education, which |
| 19 | shall include equal representation be- |
| 20 | tween 2-year and 4-year institutions |
| 21 | of higher education, and from public, |
| 22 | nonprofit, and proprietary institutions |
| 23 | of higher education, including minor- |
| 24 | ity-serving institutions; |
| | |

| 1 | "(IV) representatives from State |
|----|--|
| 2 | higher education agencies, entities, |
| 3 | bodies, or boards; |
| 4 | "(V) representatives of postsec- |
| 5 | ondary students; |
| 6 | "(VI) representatives from rel- |
| 7 | evant Federal agencies; and |
| 8 | "(VII) other stakeholders (in- |
| 9 | cluding individuals with expertise in |
| 10 | data privacy and security, consumer |
| 11 | protection, and postsecondary edu- |
| 12 | cation research). |
| 13 | "(ii) Requirements.—The Commis- |
| 14 | sioner shall ensure that the Advisory Com- |
| 15 | mittee— |
| 16 | "(I) adheres to all requirements |
| 17 | under the Federal Advisory Com- |
| 18 | mittee Act (5 U.S.C. App.); |
| 19 | "(II) establishes operating and |
| 20 | meeting procedures and guidelines |
| 21 | necessary to execute its advisory du- |
| 22 | ties; and |
| 23 | "(III) is provided with appro- |
| 24 | priate staffing and resources to exe- |
| 25 | cute its advisory duties. |
| | |

| 1 | "(C) REQUIRED DATA ELEMENTS.—The |
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| 2 | data elements in the postsecondary student |
| 3 | data system shall include, at a minimum, the |
| 4 | following: |
| 5 | "(i) Student-level data elements nec- |
| 6 | essary to calculate the information within |
| 7 | the surveys designated by the Commis- |
| 8 | sioner as 'student-related surveys' in the |
| 9 | Integrated Postsecondary Education Data |
| 10 | System (IPEDS), as such surveys are in |
| 11 | effect on the day before the date of enact- |
| 12 | ment of the College Transparency Act, ex- |
| 13 | cept that in the case that collection of such |
| 14 | elements would conflict with subparagraph |
| 15 | (F), such elements in conflict with sub- |
| 16 | paragraph (F) shall be included in the ag- |
| 17 | gregate instead of at the student level. |
| 18 | "(ii) Student-level data elements nec- |
| 19 | essary to allow for reporting student en- |
| 20 | rollment, persistence, retention, transfer, |
| 21 | and completion measures for all credential |
| 22 | levels separately (including certificate, as- |
| 23 | sociate, baccalaureate, and advanced de- |
| 24 | gree levels), within and across institutions |
| 25 | of higher education (including across all |

| 1 | categories of institution level, control, and |
|----|---|
| 2 | predominant degree awarded). The data |
| 3 | elements shall allow for reporting about all |
| 4 | such data disaggregated by the following |
| 5 | categories: |
| 6 | "(I) Enrollment status as a first- |
| 7 | time student, recent transfer student, |
| 8 | or other non-first-time student. |
| 9 | "(II) Attendance intensity, |
| 10 | whether full-time or part-time. |
| 11 | "(III) Credential-seeking status, |
| 12 | by credential level. |
| 13 | "(IV) Race or ethnicity, in a |
| 14 | manner that captures all the racial |
| 15 | groups specified in the most recent |
| 16 | American Community Survey of the |
| 17 | Bureau of the Census. |
| 18 | "(V) Age intervals. |
| 19 | "(VI) Gender. |
| 20 | "(VII) Program of study (as ap- |
| 21 | plicable). |
| 22 | "(VIII) Military or veteran ben- |
| 23 | efit status (as determined based on |
| 24 | receipt of veteran's education benefits, |
| 25 | as defined in section 480(c)). |

| 1 | "(IX) Status as a distance edu- |
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| 2 | cation student, whether exclusively or |
| 3 | partially enrolled in distance edu- |
| 4 | cation. |
| 5 | "(X) Federal Pell Grant recipient |
| 6 | status under section 401 and Federal |
| 7 | loan recipient status under title IV, |
| 8 | provided that the collection of such in- |
| 9 | formation complies with paragraph |
| 10 | (1)(B). |
| 11 | "(D) OTHER DATA ELEMENTS.— |
| 12 | "(i) In general.—The Commissioner |
| 13 | may, after consultation with the Advisory |
| 14 | Committee and provision of a public com- |
| 15 | ment period, include additional data ele- |
| 16 | ments in the postsecondary student data |
| 17 | system, such as those described in clause |
| 18 | (ii), if those data elements— |
| 19 | "(I) are necessary to ensure that |
| 20 | the postsecondary data system fulfills |
| 21 | the purposes described in paragraph |
| 22 | (1)(A); and |
| 23 | "(II) are consistent with data |
| 24 | minimization principles, including the |
| 25 | collection of only those additional ele- |

| 1 | ments that are necessary to ensure |
|----|---|
| 2 | such purposes. |
| 3 | "(ii) Data elements.—The data ele- |
| 4 | ments described in clause (i) may in- |
| 5 | clude— |
| 6 | "(I) status as a first generation |
| 7 | college student, as defined in section |
| 8 | 402A(h); |
| 9 | "(II) economic status; |
| 10 | "(III) participation in postsec- |
| 11 | ondary remedial coursework or gate- |
| 12 | way course completion; or |
| 13 | "(IV) other data elements that |
| 14 | are necessary in accordance with |
| 15 | clause (i). |
| 16 | "(E) Reevaluation.—Not less than once |
| 17 | every 3 years after the implementation of the |
| 18 | postsecondary student data system described in |
| 19 | this subsection, the Commissioner, in consulta- |
| 20 | tion with the Advisory Committee described in |
| 21 | subparagraph (B), shall review the data ele- |
| 22 | ments included in the postsecondary student |
| 23 | data system and may revise the data elements |
| 24 | to be included in such system. |

| 1 | "(F) Prohibitions.—The Commissioner |
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| 2 | shall not include individual health data (includ- |
| 3 | ing data relating to physical health or mental |
| 4 | health), student discipline records or data, ele- |
| 5 | mentary and secondary education data, an |
| 6 | exact address, citizenship status, migrant sta- |
| 7 | tus, or national origin status for students or |
| 8 | their families, course grades, postsecondary en- |
| 9 | trance examination results, political affiliation, |
| 10 | or religion in the postsecondary student data |
| 11 | system under this subsection. |
| 12 | "(3) Periodic matching with other fed- |
| 13 | ERAL DATA SYSTEMS.— |
| 14 | "(A) Data sharing agreements.— |
| 15 | "(i) The Commissioner shall ensure |
| 16 | secure, periodic data matches by entering |
| 17 | into data sharing agreements with each of |
| 18 | the following Federal agencies and offices: |
| 19 | "(I) The Secretary of the Treas- |
| 20 | ury and the Commissioner of the In- |
| 21 | ternal Revenue Service, in order to |
| 22 | calculate aggregate program- and in- |
| 23 | stitution-level earnings of postsec- |
| 24 | ondary students. |

| 1 | "(II) The Secretary of Defense. |
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| 2 | in order to assess the use of postsec- |
| 3 | ondary educational benefits and the |
| 4 | outcomes of servicemembers. |
| 5 | "(III) The Secretary of Veterans |
| 6 | Affairs, in order to assess the use of |
| 7 | postsecondary educational benefits |
| 8 | and outcomes of veterans. |
| 9 | "(IV) The Director of the Bu- |
| 10 | reau of the Census, in order to assess |
| 11 | the earnings outcomes of former post- |
| 12 | secondary education students. |
| 13 | "(V) The Chief Operating Officer |
| 14 | of the Office of Federal Student Aid |
| 15 | in order to analyze the use of postsec- |
| 16 | ondary educational benefits provided |
| 17 | under this Act. |
| 18 | "(VI) The Commissioner of the |
| 19 | Social Security Administration, in |
| 20 | order to evaluate labor market out- |
| 21 | comes of former postsecondary edu- |
| 22 | cation students. |
| 23 | "(VII) The Commissioner of the |
| 24 | Bureau of Labor Statistics, in order |

| 1 | to assess the wages of former postsec- |
|----|--|
| 2 | ondary education students. |
| 3 | "(ii) The heads of Federal agencies |
| 4 | and offices described under clause (i) shall |
| 5 | enter into data sharing agreements with |
| 6 | the Commissioner to ensure secure, peri- |
| 7 | odic data matches as described in this |
| 8 | paragraph. |
| 9 | "(B) CATEGORIES OF DATA.—The Com- |
| 10 | missioner shall, at a minimum, seek to ensure |
| 11 | that the secure periodic data system matches |
| 12 | described in subparagraph (A) permit con- |
| 13 | sistent reporting of the following categories of |
| 14 | data for all postsecondary students: |
| 15 | "(i) Enrollment, retention, transfer, |
| 16 | and completion outcomes for all postsec- |
| 17 | ondary students. |
| 18 | "(ii) Financial indicators for postsec- |
| 19 | ondary students receiving Federal grants |
| 20 | and loans, including grant and loan aid by |
| 21 | source, cumulative student debt, loan re- |
| 22 | payment status, and repayment plan. |
| 23 | "(iii) Post-completion outcomes for all |
| 24 | postsecondary students, including earnings, |
| 25 | employment, and further education, by |

| 1 | program of study and credential level and |
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| 2 | as measured— |
| 3 | "(I) immediately after leaving |
| 4 | postsecondary education; and |
| 5 | "(II) at time intervals appro- |
| 6 | priate to the credential sought and |
| 7 | earned. |
| 8 | "(C) Periodic data match stream- |
| 9 | LINING AND CONFIDENTIALITY.— |
| 10 | "(i) Streamlining.—In carrying out |
| 11 | the secure periodic data system matches |
| 12 | under this paragraph, the Commissioner |
| 13 | shall— |
| 14 | "(I) ensure that such matches |
| 15 | are not continuous, but occur only pe- |
| 16 | riodically at appropriate intervals, as |
| 17 | determined by the Commissioner to |
| 18 | meet the goals of subparagraph (A); |
| 19 | and |
| 20 | "(II) seek to— |
| 21 | "(aa) streamline the data |
| 22 | collection and reporting require- |
| 23 | ments for institutions of higher |
| 24 | education; |

| 1 | "(bb) minimize duplicative |
|----|---|
| 2 | reporting across or within Fed- |
| 3 | eral agencies or departments, in- |
| 4 | cluding reporting requirements |
| 5 | applicable to institutions of high- |
| 6 | er education under the Workforce |
| 7 | Innovation and Opportunity Act |
| 8 | (29 U.S.C. 3101 et seq.) and the |
| 9 | Carl D. Perkins Career and |
| 10 | Technical Education Act of 2006; |
| 11 | "(ce) protect student pri- |
| 12 | vacy; and |
| 13 | "(dd) streamline the applica- |
| 14 | tion process for student loan ben- |
| 15 | efit programs available to bor- |
| 16 | rowers based on data available |
| 17 | from different Federal data sys- |
| 18 | tems. |
| 19 | "(ii) Review.—Not less often than |
| 20 | once every 3 years after the establishment |
| 21 | of the postsecondary student data system |
| 22 | under this subsection, the Commissioner, |
| 23 | in consultation with the Advisory Com- |
| 24 | mittee, shall review methods for stream- |
| 25 | lining data collection from institutions of |

| 1 | higher education and minimizing duplica- |
|----|--|
| 2 | tive reporting within the Department and |
| 3 | across Federal agencies that provide data |
| 4 | for the postsecondary student data system. |
| 5 | "(iii) Confidentiality.—The Com- |
| 6 | missioner shall ensure that any periodic |
| 7 | matching or sharing of data through peri- |
| 8 | odic data system matches established in |
| 9 | accordance with this paragraph— |
| 10 | "(I) complies with the security |
| 11 | and privacy protections described in |
| 12 | paragraph (1)(C)(iv) and other Fed- |
| 13 | eral data protection protocols; |
| 14 | "(II) follows industry best prac- |
| 15 | tices commensurate with the sensi- |
| 16 | tivity of specific data elements or |
| 17 | metrics; |
| 18 | "(III) does not result in the cre- |
| 19 | ation of a single standing, linked Fed- |
| 20 | eral database at the Department that |
| 21 | maintains the information reported |
| 22 | across other Federal agencies; and |
| 23 | "(IV) discloses to postsecondary |
| 24 | students what data are included in the |

| 1 | data system and periodically matched |
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| 2 | and how the data are used. |
| 3 | "(iv) Correction.—The Commis- |
| 4 | sioner, in consultation with the Advisory |
| 5 | Committee, shall establish a process for |
| 6 | students to request access to only their |
| 7 | personal information for inspection and re- |
| 8 | quest corrections to inaccuracies in a man- |
| 9 | ner that protects the student's personally |
| 10 | identifiable information. The Commissioner |
| 11 | shall respond in writing to every request |
| 12 | for a correction from a student. |
| 13 | "(4) Publicly available information.— |
| 14 | "(A) In General.—The Commissioner |
| 15 | shall make the summary aggregate information |
| 16 | described in subparagraph (C), at a minimum, |
| 17 | publicly available through a user-friendly con- |
| 18 | sumer information website and analytic tool |
| 19 | that— |
| 20 | "(i) provides appropriate mechanisms |
| 21 | for users to customize and filter informa- |
| 22 | tion by institutional and student character- |
| 23 | istics; |
| 24 | "(ii) allows users to build summary |
| 25 | aggregate reports of information, including |

| I | reports that allow comparisons across mul- |
|----|--|
| 2 | tiple institutions and programs, subject to |
| 3 | subparagraph (B); |
| 4 | "(iii) uses appropriate statistical dis- |
| 5 | closure limitation techniques necessary to |
| 6 | ensure that the data released to the public |
| 7 | cannot be used to identify specific individ- |
| 8 | uals; and |
| 9 | "(iv) provides users with appropriate |
| 10 | contextual factors to make comparisons |
| 11 | which may include national median figures |
| 12 | of the summary aggregate information de- |
| 13 | scribed in subparagraph (C). |
| 14 | "(B) No personally identifiable in |
| 15 | FORMATION AVAILABLE.—The summary aggre- |
| 16 | gate information described in this paragraph |
| 17 | shall not include personally identifiable informa- |
| 18 | tion. |
| 19 | "(C) SUMMARY AGGREGATE INFORMATION |
| 20 | AVAILABLE.—The summary aggregate informa- |
| 21 | tion described in this paragraph shall, at a min- |
| 22 | imum, include each of the following for each in- |
| 23 | stitution of higher education: |
| 24 | "(i) Measures of student access, in- |
| 25 | cluding— |

| 1 | "(I) admissions selectivity and |
|----|---|
| 2 | yield; and |
| 3 | "(II) enrollment, disaggregated |
| 4 | by each category described in para- |
| 5 | graph (2)(C)(ii). |
| 6 | "(ii) Measures of student progression, |
| 7 | including retention rates and persistence |
| 8 | rates, disaggregated by each category de- |
| 9 | scribed in paragraph (2)(C)(ii). |
| 10 | "(iii) Measures of student completion, |
| 11 | including— |
| 12 | "(I) transfer rates and comple- |
| 13 | tion rates, disaggregated by each cat- |
| 14 | egory described in paragraph |
| 15 | (2)(C)(ii); and |
| 16 | (Π) number of completions, |
| 17 | disaggregated by each category de- |
| 18 | scribed in paragraph (2)(C)(ii). |
| 19 | "(iv) Measures of student costs, in- |
| 20 | cluding— |
| 21 | "(I) tuition, required fees, total |
| 22 | cost of attendance, and net price after |
| 23 | total grant aid, disaggregated by in- |
| 24 | State tuition or in-district tuition sta- |
| 25 | tus (if applicable), program of study |

| 1 | (if applicable), and credential level; |
|----|--|
| 2 | and |
| 3 | "(II) typical grant amounts and |
| 4 | loan amounts received by students re- |
| 5 | ported separately from Federal, State, |
| 6 | local, and institutional sources, and |
| 7 | cumulative debt, disaggregated by |
| 8 | each category described in paragraph |
| 9 | (2)(C)(ii) and completion status. |
| 10 | "(v) Measures of postcollegiate stu- |
| 11 | dent outcomes, including employment |
| 12 | rates, mean and median earnings, loan re- |
| 13 | payment and default rates, and further |
| 14 | education rates. These measures shall— |
| 15 | "(I) be disaggregated by each |
| 16 | category described in paragraph |
| 17 | (2)(C)(ii) and completion status; and |
| 18 | "(II) be measured immediately |
| 19 | after leaving postsecondary education |
| 20 | and at time intervals appropriate to |
| 21 | the credential sought or earned. |
| 22 | "(D) DEVELOPMENT CRITERIA.—In devel- |
| 23 | oping the method and format of making the in- |
| 24 | formation described in this paragraph publicly |
| 25 | available, the Commissioner shall— |

| 1 | "(i) focus on the needs of the users of |
|----|--|
| 2 | the information, which will include stu- |
| 3 | dents, families of students, potential stu- |
| 4 | dents, researchers, and other consumers of |
| 5 | education data; |
| 6 | "(ii) take into consideration, to the |
| 7 | extent practicable, the guidelines described |
| 8 | in paragraph $(1)(C)(ii)(I)$, and relevant |
| 9 | successor documents or recommendations |
| 10 | of such guidelines; |
| 11 | "(iii) use modern, relevant technology |
| 12 | and enhance and update the postsecondary |
| 13 | student data system with information, as |
| 14 | necessary to carry out the purpose of this |
| 15 | paragraph; |
| 16 | "(iv) ensure data privacy and security |
| 17 | in accordance with standards and guide- |
| 18 | lines developed by the National Institute of |
| 19 | Standards and Technology, and in accord- |
| 20 | ance with any other Federal law relating to |
| 21 | privacy or security, including complying |
| 22 | with the requirements of subchapter II of |
| 23 | chapter 35 of title 44, United States Code, |
| 24 | specifying security categorization under the |
| 25 | Federal Information Processing Standards, |

| 1 | and security requirements, and setting of |
|----|---|
| 2 | National Institute of Standards and Tech- |
| 3 | nology security baseline controls at the ap- |
| 4 | propriate level; and |
| 5 | "(v) conduct consumer testing to de- |
| 6 | termine how to make the information as |
| 7 | meaningful to users as possible. |
| 8 | "(5) Permissible disclosures of data.— |
| 9 | "(A) Data reports and queries.— |
| 10 | "(i) In general.—Not later than 4 |
| 11 | years after the date of enactment of the |
| 12 | College Transparency Act, the Commis- |
| 13 | sioner shall develop and implement a se- |
| 14 | cure process for making student-level, non- |
| 15 | personally identifiable information, with di- |
| 16 | rect identifiers removed, from the postsec- |
| 17 | ondary student data system available for |
| 18 | vetted research and evaluation purposes |
| 19 | approved by the Commissioner in a man- |
| 20 | ner compatible with practices for disclosing |
| 21 | National Center for Education Statistics |
| 22 | restricted-use survey data as in effect on |
| 23 | the day before the date of enactment of the |
| 24 | College Transparency Act, or by applying |
| 25 | other research and disclosure restrictions |

| 1 | to ensure data privacy and security. Such |
|----|---|
| | |
| 2 | process shall be approved by the National |
| 3 | Center for Education Statistics' Disclosure |
| 4 | Review Board (or successor body). |
| 5 | "(ii) Providing data reports and |
| 6 | QUERIES TO INSTITUTIONS AND STATES.— |
| 7 | "(I) In general.—The Commis- |
| 8 | sioner shall provide feedback reports, |
| 9 | at least annually, to each institution |
| 10 | of higher education, each postsec- |
| 11 | ondary education system that fully |
| 12 | participates in the postsecondary stu- |
| 13 | dent data system, and each State |
| 14 | higher education body as designated |
| 15 | by the governor. |
| 16 | "(II) FEEDBACK REPORTS.—The |
| 17 | feedback reports provided under this |
| 18 | clause shall include program-level and |
| 19 | institution-level information from the |
| 20 | postsecondary student data system re- |
| 21 | garding students who are associated |
| 22 | with the institution or, for State rep- |
| 23 | resentatives, the institutions within |
| 24 | that State, on or before the date of |
| 25 | the report, on measures including stu- |
| | |

| 1 | dent mobility and workforce outcomes, |
|----|--|
| 2 | provided that the feedback aggregate |
| 3 | summary reports protect the privacy |
| 4 | of individuals. |
| 5 | "(III) DETERMINATION OF CON- |
| 6 | TENT.—The content of the feedback |
| 7 | reports shall be determined by the |
| 8 | Commissioner in consultation with the |
| 9 | Advisory Committee. |
| 10 | "(iii) Permitting state data que- |
| 11 | RIES.—The Commissioner shall, in con- |
| 12 | sultation with the Advisory Committee and |
| 13 | as soon as practicable, create a process |
| 14 | through which States may submit lists of |
| 15 | secondary school graduates within the |
| 16 | State to receive summary aggregate out- |
| 17 | comes for those students who enrolled at |
| 18 | an institution of higher education, includ- |
| 19 | ing postsecondary enrollment and college |
| 20 | completion, provided that those data pro- |
| 21 | tect the privacy of individuals and that the |
| 22 | State data submitted to the Commissioner |
| 23 | are not stored in the postsecondary edu- |
| 24 | cation system. |

| 1 | "(iv) Regulations.—The Commis- |
|----|---|
| 2 | sioner shall promulgate regulations to en- |
| 3 | sure fair, secure, and equitable access to |
| 4 | data reports and queries under this para- |
| 5 | graph. |
| 6 | "(B) Disclosure limitations.—In car- |
| 7 | rying out the public reporting and disclosure re- |
| 8 | quirements of this subsection, the Commis- |
| 9 | sioner shall use appropriate statistical disclo- |
| 10 | sure limitation techniques necessary to ensure |
| 11 | that the data released to the public cannot in- |
| 12 | clude personally identifiable information or be |
| 13 | used to identify specific individuals. |
| 14 | "(C) Sale of data prohibited.—Data |
| 15 | collected under this subsection, including the |
| 16 | public-use data set and data comprising the |
| 17 | summary aggregate information available under |
| 18 | paragraph (4), shall not be sold to any third |
| 19 | party by the Commissioner, including any insti- |
| 20 | tution of higher education or any other entity. |
| 21 | "(D) Limitation on use by other fed- |
| 22 | ERAL AGENCIES.— |
| 23 | "(i) In General.—The Commissioner |
| 24 | shall not allow any other Federal agency to |

| 1 | use data collected under this subsection for |
|----|---|
| 2 | any purpose except— |
| 3 | "(I) for vetted research and eval- |
| 4 | uation conducted by the other Federal |
| 5 | agency, as described in subparagraph |
| 6 | (A)(i); or |
| 7 | "(II) for a purpose explicitly au- |
| 8 | thorized by this Act. |
| 9 | "(ii) Prohibition on limitation of |
| 10 | SERVICES.—The Secretary, or the head of |
| 11 | any other Federal agency, shall not use |
| 12 | data collected under this subsection to |
| 13 | limit services to students. |
| 14 | "(E) Law enforcement.—Personally |
| 15 | identifiable information collected under this |
| 16 | subsection shall not be used for any Federal, |
| 17 | State, or local law enforcement activity or any |
| 18 | other activity that would result in adverse ac- |
| 19 | tion against any student or a student's family, |
| 20 | including debt collection activity or enforcement |
| 21 | of immigration laws. |
| 22 | "(F) Limitation of use for federal |
| 23 | RANKINGS OR SUMMATIVE RATING SYSTEM.— |
| 24 | The comprehensive data collection and analysis |
| 25 | necessary for the postsecondary student data |
| | |

| 1 | system under this subsection shall not be used |
|----|--|
| 2 | by the Secretary or any Federal entity to estab- |
| 3 | lish any Federal ranking system of institutions |
| 4 | of higher education or a system that results in |
| 5 | a summative Federal rating of institutions of |
| 6 | higher education. |
| 7 | "(G) Rule of construction.—Nothing |
| 8 | in this paragraph shall be construed to prevent |
| 9 | the use of individual categories of aggregate in- |
| 10 | formation to be used for accountability pur- |
| 11 | poses. |
| 12 | "(H) Rule of construction regarding |
| 13 | COMMERCIAL USE OF DATA.—Nothing in this |
| 14 | paragraph shall be construed to prohibit third- |
| 15 | party entities from using publicly-available in- |
| 16 | formation in this data system for commercial |
| 17 | use. |
| 18 | "(6) Submission of data.— |
| 19 | "(A) REQUIRED SUBMISSION.—Each insti- |
| 20 | tution of higher education participating in a |
| 21 | program under title IV, or the assigned agent |
| 22 | of such institution, shall, for each eligible pro- |
| 23 | gram, in accordance with section 487(a)(17), |
| 24 | collect, and submit to the Commissioner, the |

| 1 | data requested by the Commissioner to carry |
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| 2 | out this subsection. |
| 3 | "(B) Voluntary submission.—Any insti- |
| 4 | tution of higher education not participating in |
| 5 | a program under title IV may voluntarily par- |
| 6 | ticipate in the postsecondary student data sys- |
| 7 | tem under this subsection by collecting and sub- |
| 8 | mitting data to the Commissioner, as the Com- |
| 9 | missioner may request to carry out this sub- |
| 10 | section. |
| 11 | "(C) Personally identifiable infor- |
| 12 | MATION.—In accordance with paragraph |
| 13 | (2)(C)(i), if the submission of an element of |
| 14 | student-level data is prohibited under para- |
| 15 | graph (2)(F) (or otherwise prohibited by law). |
| 16 | the institution of higher education shall submit |
| 17 | that data to the Commissioner in the aggregate. |
| 18 | "(7) Unlawful willful disclosure.— |
| 19 | "(A) In general.—It shall be unlawful |
| 20 | for any person who obtains or has access to |
| 21 | personally identifiable information in connection |
| 22 | with the postsecondary student data system de- |
| 23 | scribed in this subsection to willfully disclose to |
| 24 | any person (except as authorized in this Act or |

| 1 | by any Federal law) such personally identifiable |
|----|---|
| 2 | information. |
| 3 | "(B) Penalty.—Any person who violates |
| 4 | subparagraph (A) shall be subject to a penalty |
| 5 | described under section 3572(f) of title 44 |
| 6 | United States Code, and section 183(d)(6) of |
| 7 | the Education Sciences Reform Act of 2002 (20 |
| 8 | U.S.C. $9573(d)(6)$). |
| 9 | "(C) Employee of officer of the |
| 10 | UNITED STATES.—If a violation of subpara- |
| 11 | graph (A) is committed by any officer or em- |
| 12 | ployee of the United States, the officer or em- |
| 13 | ployee shall be dismissed from office or dis- |
| 14 | charged from employment upon conviction for |
| 15 | the violation. |
| 16 | "(8) Data security.—The Commissioner shall |
| 17 | produce and update as needed guidance and regula- |
| 18 | tions relating to privacy, security, and access which |
| 19 | shall govern the use and disclosure of data collected |
| 20 | in connection with the activities authorized in this |
| 21 | subsection. The guidance and regulations developed |
| 22 | and reviewed shall protect data from unauthorized |
| 23 | access, use, and disclosure, and shall include— |
| 24 | "(A) an audit capability, including manda- |
| 25 | tory and regularly conducted audits; |

| 1 | "(B) access controls; |
|----|--|
| 2 | "(C) requirements to ensure sufficient data |
| 3 | security, quality, validity, and reliability; |
| 4 | "(D) confidentiality protection in accord- |
| 5 | ance with the applicable provisions of sub- |
| 6 | chapter III of chapter 35 of title 44, United |
| 7 | States Code; |
| 8 | "(E) appropriate and applicable privacy |
| 9 | and security protection, including data retention |
| 10 | and destruction protocols and data minimiza- |
| 11 | tion, in accordance with the most recent Fed- |
| 12 | eral standards developed by the National Insti- |
| 13 | tute of Standards and Technology; and |
| 14 | "(F) protocols for managing a breach, in- |
| 15 | cluding breach notifications, in accordance with |
| 16 | the standards of National Center for Education |
| 17 | Statistics. |
| 18 | "(9) Data collection.—The Commissioner |
| 19 | shall ensure that data collection, maintenance, and |
| 20 | use under this subsection complies with section 552a |
| 21 | of title 5, United States Code. |
| 22 | "(10) Definitions.—In this subsection: |
| 23 | "(A) Institution of higher edu- |
| 24 | CATION.—The term 'institution of higher edu- |

| 1 | cation' has the meaning given the term in sec- |
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| 2 | tion 102. |
| 3 | "(B) Minority-serving institution.— |
| 4 | The term 'minority-serving institution' means |
| 5 | an institution of higher education listed in sec- |
| 6 | tion 371(a). |
| 7 | "(C) Personally identifiable infor- |
| 8 | MATION.—The term 'personally identifiable in- |
| 9 | formation' means personally identifiable infor- |
| 10 | mation within the meaning of section 444 of the |
| 11 | General Education Provisions Act.". |
| 12 | SEC. 3. REPEAL OF PROHIBITION ON STUDENT DATA SYS- |
| 13 | тем. |
| 14 | Section 134 of the Higher Education Act of 1965 (20 |
| 15 | U.S.C. 1015c) is repealed. |
| 16 | SEC. 4. INSTITUTIONAL REQUIREMENTS. |
| 17 | (a) In General.—Paragraph (17) of section 487(a) |
| 18 | of the Higher Education Act of 1965 (20 U.S.C. 1094(a)) |
| 19 | is amended to read as follows: |
| 20 | "(17) The institution or the assigned agent of |
| 21 | the institution will collect and submit data to the |
| 22 | Commissioner for Education Statistics in accordance |
| 23 | with section 132(l), the nonstudent related surveys |
| 24 | within the Integrated Postsecondary Education Data |
| 25 | System (IPEDS), or any other Federal institution of |

- 1 higher education data collection effort (as designated
- 2 by the Secretary), in a timely manner and to the
- 3 satisfaction of the Secretary.".
- 4 (b) Effective Date.—The amendment made by
- 5 subsection (a) shall take effect on the date that is 4 years
- 6 after the date of enactment of this Act.

7 SEC. 5. TRANSITION PROVISIONS.

- 8 The Secretary of Education and the Commissioner
- 9 for Education Statistics shall take such steps as are nec-
- 10 essary to ensure that the development and maintenance
- 11 of the postsecondary student data system required under
- 12 section 132(l) of the Higher Education Act of 1965, as
- 13 added by section 2 of this Act, occurs in a manner that
- 14 reduces the reporting burden for entities that reported
- 15 into the Integrated Postsecondary Education Data System
- 16 (IPEDS).